

# Making the connection: meeting the electric T&D supply chain challenge

Executive Summary

September 2025

In Partnership with American Clean Power



# Key study findings

The study explored numerous key topics in electrical equipment, including rising demand and policy impacts

New Demand Drivers	Market Impacts	Market Risks	Market Outlook																																																																																																	
<ul style="list-style-type: none"><li>Growing electricity demand:<ul style="list-style-type: none"><li>Data center and manufacturing expansion</li><li>Electrification (EV Charging, heat pumps)</li></ul></li><li>Aging T&amp;D infrastructure</li><li>Increasing adoption of clean energy generation.</li><li>Grid hardening and increasing frequency of extreme weather</li><li>Grid modernization efforts</li></ul>	<ul style="list-style-type: none"><li>Strong demand growth has pushed equipment markets into a deficit</li><li>Equipment lead times and prices for key equipment have surged amid increasing competition for production slots<ul style="list-style-type: none"><li>Power transformer and GSUs are seeing sustained lead times of 2 to 3 years.</li></ul></li><li>Since 2023, nearly \$1.8 billion in investments have been announced for transformer production targeting the North American market</li></ul>	<ul style="list-style-type: none"><li>The combination of new tariffs and evolving policy is exacerbating ongoing market constraints and creating more uncertainty.</li><li>The reduced support for clean energy is dampening the demand outlook for transformers, potentially hindering investment plans.</li><li>The Foreign Entities of Concern (FEOC) provisions of the Big Beautiful Bill will further limit the use of Chinese built transformers and commodities.</li></ul>	<ul style="list-style-type: none"><li>Evolving trade policy is expected to put additional upward pressure on both imported and domestically produced equipment.</li><li>OEMs have cited raw material constraints and technical labor shortages as bottleneck to capacity expansion.</li><li>Demand is expected to remain strong despite reduced renewable deployments, although growth will stabilize, with the market deficit expected to see improvement over the coming years.</li></ul>																																																																																																	
<div><div>Indexed</div><div><div>Demand Growth</div><table><caption>Demand Growth (Indexed)</caption><tr><th>Year</th><th>Transformer (+35%)</th><th>Switchgear (+47%)</th><th>Circuit Breaker (+85%)</th></tr><tr><td>2019</td><td>100</td><td>100</td><td>100</td></tr><tr><td>2020</td><td>105</td><td>105</td><td>105</td></tr><tr><td>2021</td><td>110</td><td>115</td><td>115</td></tr><tr><td>2022</td><td>115</td><td>125</td><td>125</td></tr><tr><td>2023</td><td>125</td><td>140</td><td>140</td></tr><tr><td>2024</td><td>130</td><td>155</td><td>155</td></tr><tr><td>2025</td><td>140</td><td>170</td><td>170</td></tr></table></div></div>	Year	Transformer (+35%)	Switchgear (+47%)	Circuit Breaker (+85%)	2019	100	100	100	2020	105	105	105	2021	110	115	115	2022	115	125	125	2023	125	140	140	2024	130	155	155	2025	140	170	170	<div><div>\$M</div><div><div>Manufacturing Investment by COD</div><table><caption>Manufacturing Investment by COD (\$M)</caption><tr><th>Year</th><th>Power Transformers</th><th>Distribution Transformers</th></tr><tr><td>2024</td><td>50</td><td>50</td></tr><tr><td>2025</td><td>150</td><td>600</td></tr><tr><td>2026</td><td>350</td><td>150</td></tr><tr><td>2027</td><td>50</td><td>500</td></tr><tr><td>2028</td><td>150</td><td>0</td></tr><tr><td>2029</td><td>20</td><td>20</td></tr></table></div></div>	Year	Power Transformers	Distribution Transformers	2024	50	50	2025	150	600	2026	350	150	2027	50	500	2028	150	0	2029	20	20	<div><div>MW</div><div><div>Solar Generation Outlook</div><table><caption>Solar Generation Outlook (MW)</caption><tr><th>Year</th><th>Base Case</th><th>Low Case</th></tr><tr><td>2020</td><td>20,000</td><td>20,000</td></tr><tr><td>2021</td><td>25,000</td><td>25,000</td></tr><tr><td>2022</td><td>25,000</td><td>25,000</td></tr><tr><td>2023</td><td>40,000</td><td>40,000</td></tr><tr><td>2024</td><td>50,000</td><td>50,000</td></tr><tr><td>2025</td><td>55,000</td><td>55,000</td></tr><tr><td>2026</td><td>50,000</td><td>40,000</td></tr><tr><td>2027</td><td>55,000</td><td>35,000</td></tr><tr><td>2028</td><td>58,000</td><td>35,000</td></tr></table></div></div>	Year	Base Case	Low Case	2020	20,000	20,000	2021	25,000	25,000	2022	25,000	25,000	2023	40,000	40,000	2024	50,000	50,000	2025	55,000	55,000	2026	50,000	40,000	2027	55,000	35,000	2028	58,000	35,000	<div><div>Base Case Tariff Impact</div><table><caption>Base Case Tariff Impact (%)</caption><tr><th>Year</th><th>Distr Trans</th><th>GSUs</th><th>Wire</th><th>Power Trans</th><th>Switchgear</th><th>Breakers</th></tr><tr><td>2024</td><td>14.7%</td><td>14.4%</td><td>12.5%</td><td>11.0%</td><td>10.3%</td><td>8.4%</td></tr></table></div>	Year	Distr Trans	GSUs	Wire	Power Trans	Switchgear	Breakers	2024	14.7%	14.4%	12.5%	11.0%	10.3%	8.4%
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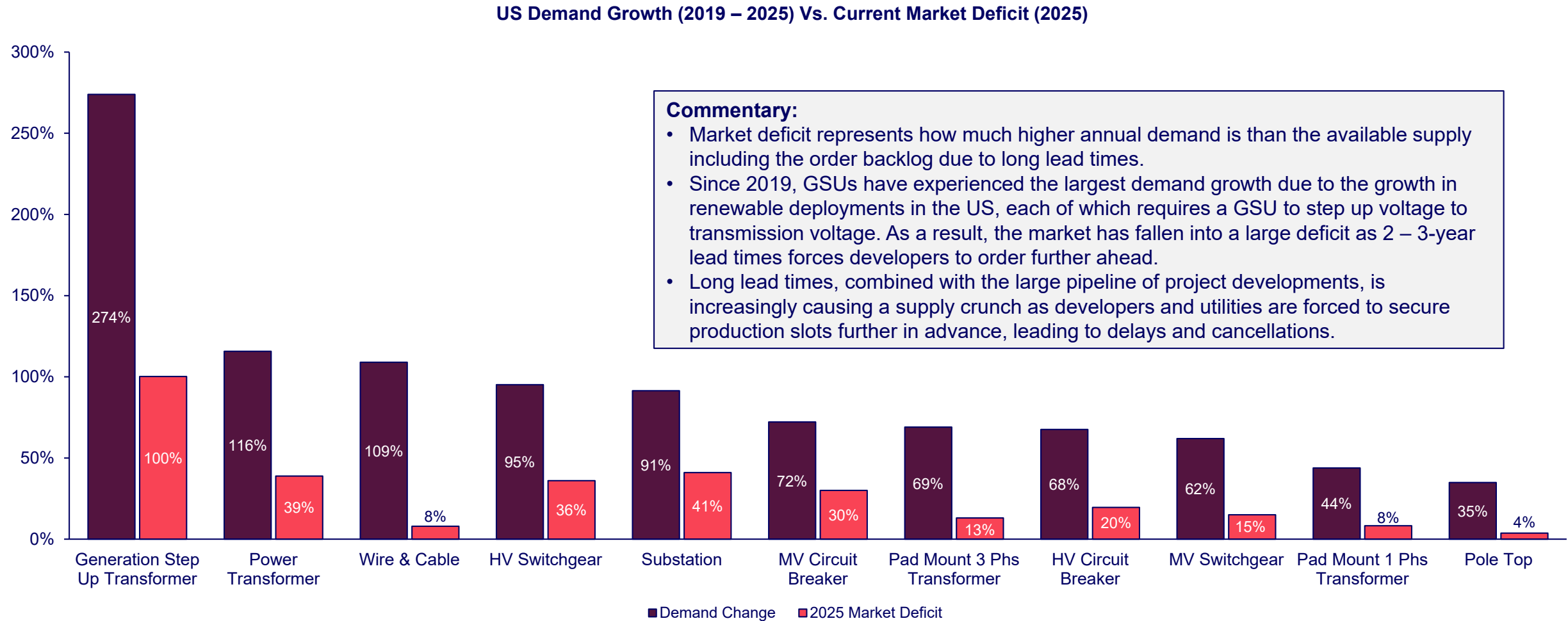
# A confluence of demand drivers have contributed to the ongoing shortages

Since 2020, a variety of new demand drivers have emerged resulting in a significant market deficit

Demand Driver	Description	Equipment Impacted
Electrical Load Growth	US electricity demand is estimated to have increased by 7% between 2019 – 2024, reversing from a 1% decline from 2010 to 2020, necessitating increased investment into T&D infrastructure.	Power Transformers, Distribution Transformers, Switchgear & Breakers, Wire
Clean Energy Generation Expansion	The ballooning pipeline for clean energy projects is stimulating demand for equipment, with annual solar deployments increasing by upwards of 400% between 2019 and 2025.	Power Transformers, Switchgear & Breakers,
Aging Infrastructure & Grid Modernization	A recent DOE study found that 55% of in-service distribution transformers (approximately 40 million units) are more than 33 years old, well beyond their expected service life.	Power Transformers, Distribution Transformers
Extreme Weather Events & Grid Hardening	The frequency of billion-dollar weather events in the US has increased from 8 in 2014, to 27 in 2024, resulting in increased damage to utility infrastructure	Power Transformers, Distribution Transformers, Switchgear & Breakers, Wire
Data Center and Manufacturing Investment	Manufacturing construction spending has increased by 96% over the past 3 years, while the data center pipeline reached more than 125 GW in Q1 2025, with monthly additions increasing 226 MW per month over the past two years	Distribution Transformers, Switchgear & Breakers, Wire
Electrification (Heat Pumps and EVs)	The increasing adoption of EVs and heat pumps is further increasing demand electrical equipment.	Distribution Transformers, Switchgear & Breakers, Wire

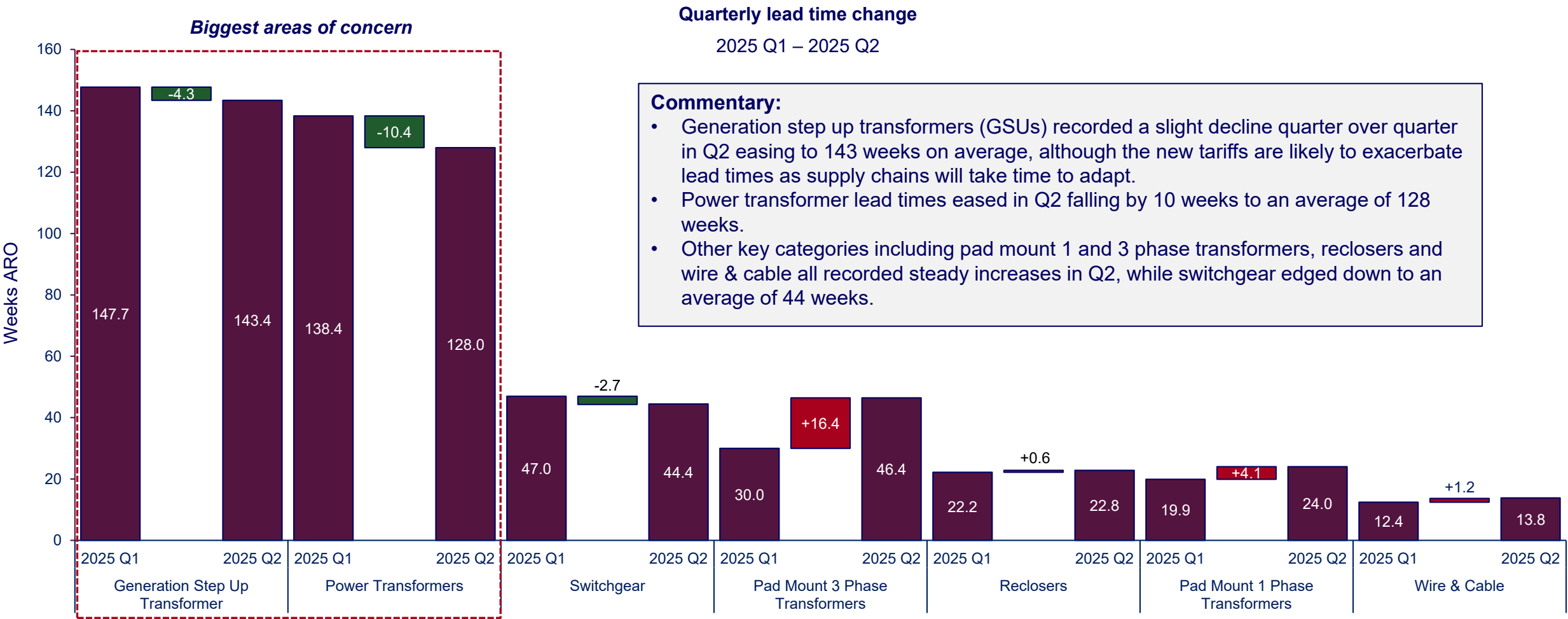
# Electrical equipment demand has ballooned in recent years

Demand has increased by 35% to 274% depending on the equipment type, resulting in deficits emerging



# Equipment lead times remain volatile, but signs of improvement emerge

GSU and power transformer lead times show signs of improvement but remain between 2 – 3 years.

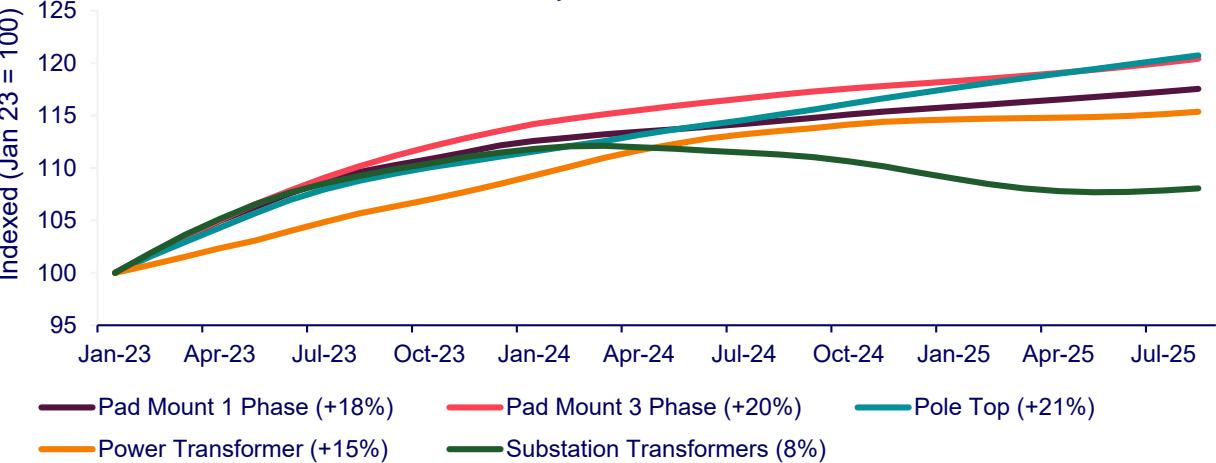


# Transformer prices remain elevated amid ongoing market shortage

Strong demand for transformers has prompted increased investment although industry challenges remain

Transformer Price Change by Specification

January 2023 – March 2025

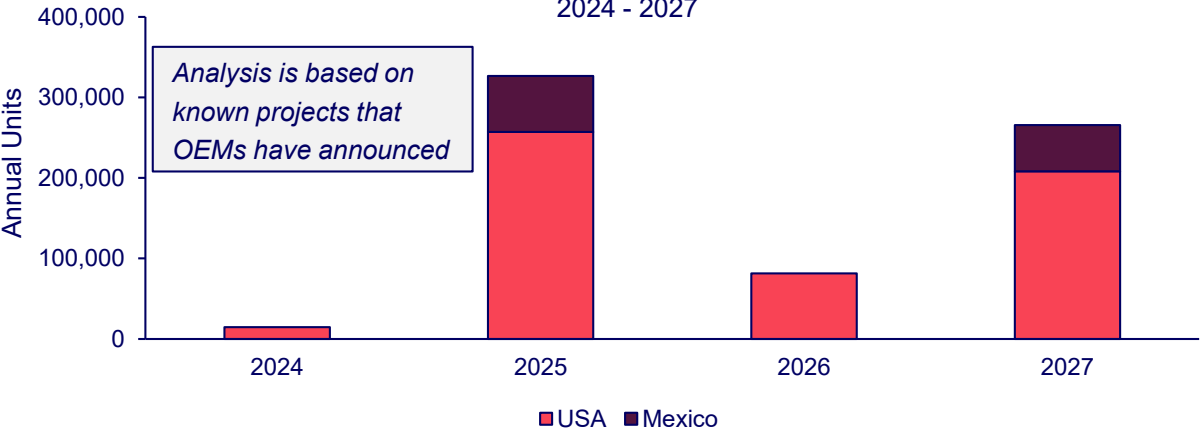


**Market Risks:**

- Electrical steel prices remain volatile with prices increasing by upwards of 20% over the last couple of months, resulting in price shifts in contracts if linked with an adjustment formula.
- Copper wire used in transformer windings has been cited as a bottleneck in transformer production due to limited supply for the specifications required.
- US tariffs will make imported units less price competitive, resulting in increased competition for domestic production slots.
- While production capacity is ramping up, additional investment is still required to help address the market shortage.

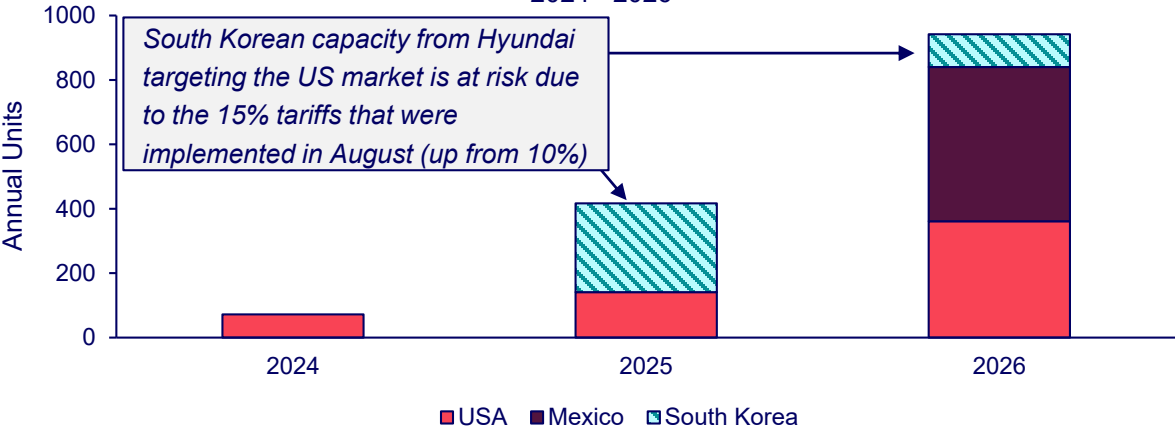
Distribution Transformer Expected Annual Capacity Expansion

2024 - 2027



Power Transformer Expected Annual Capacity Expansion

2024 - 2026

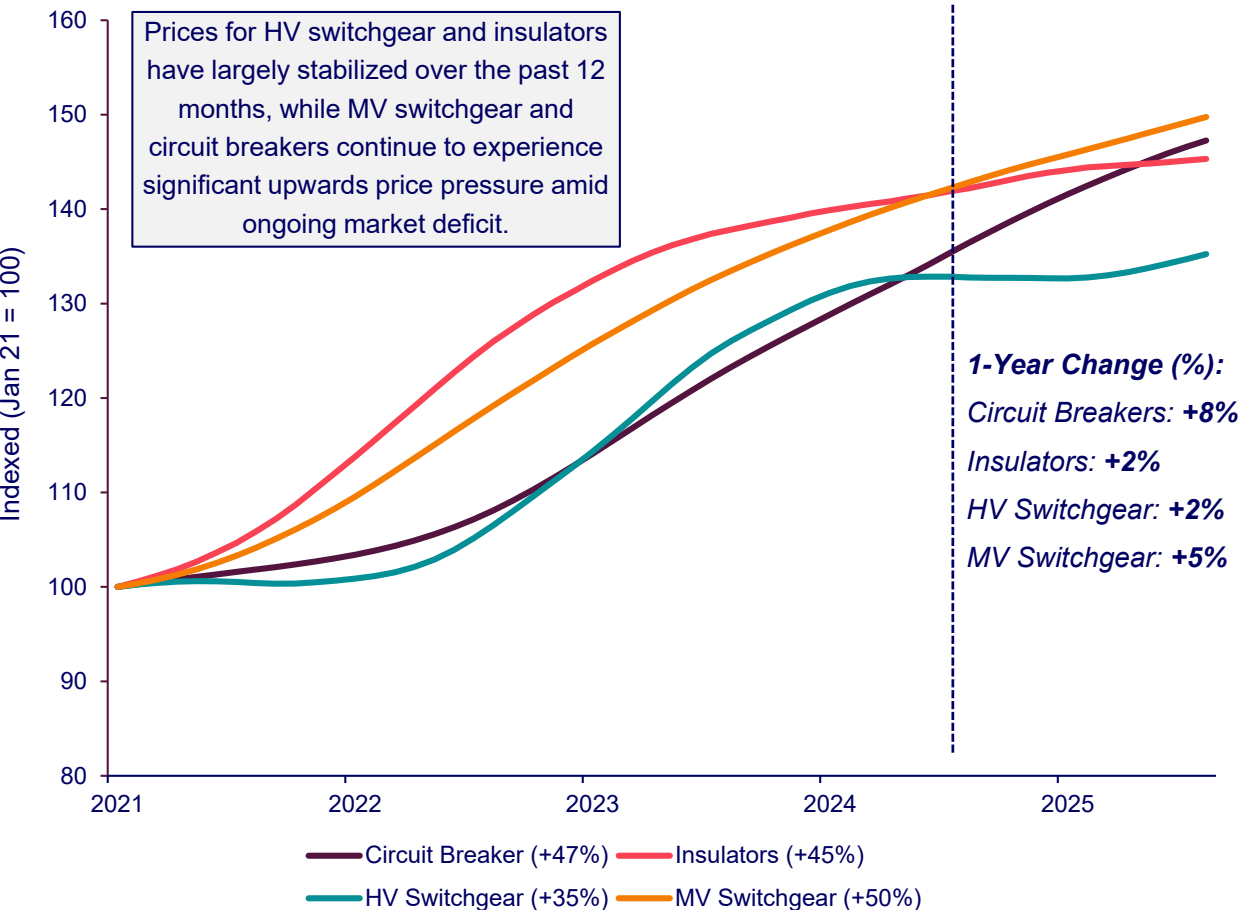


# Electrical equipment prices remain volatile amid strong demand

Despite breakers and switchgear being in a significant market surplus, capacity investment remains limited

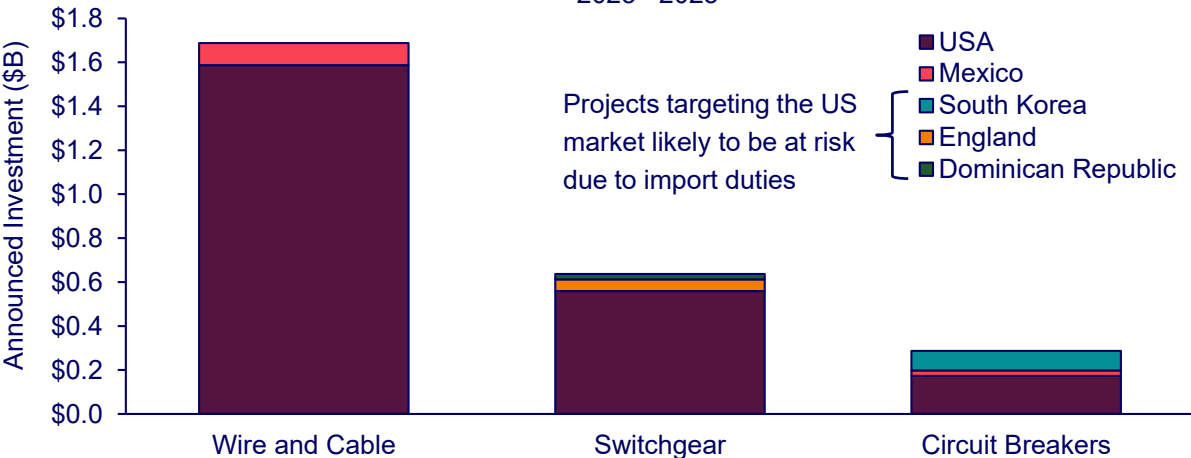
Electrical Equipment Price Trends by Type

January 2021 – March 2025



Manufacturing Investment Pipeline by Type

2023 - 2025



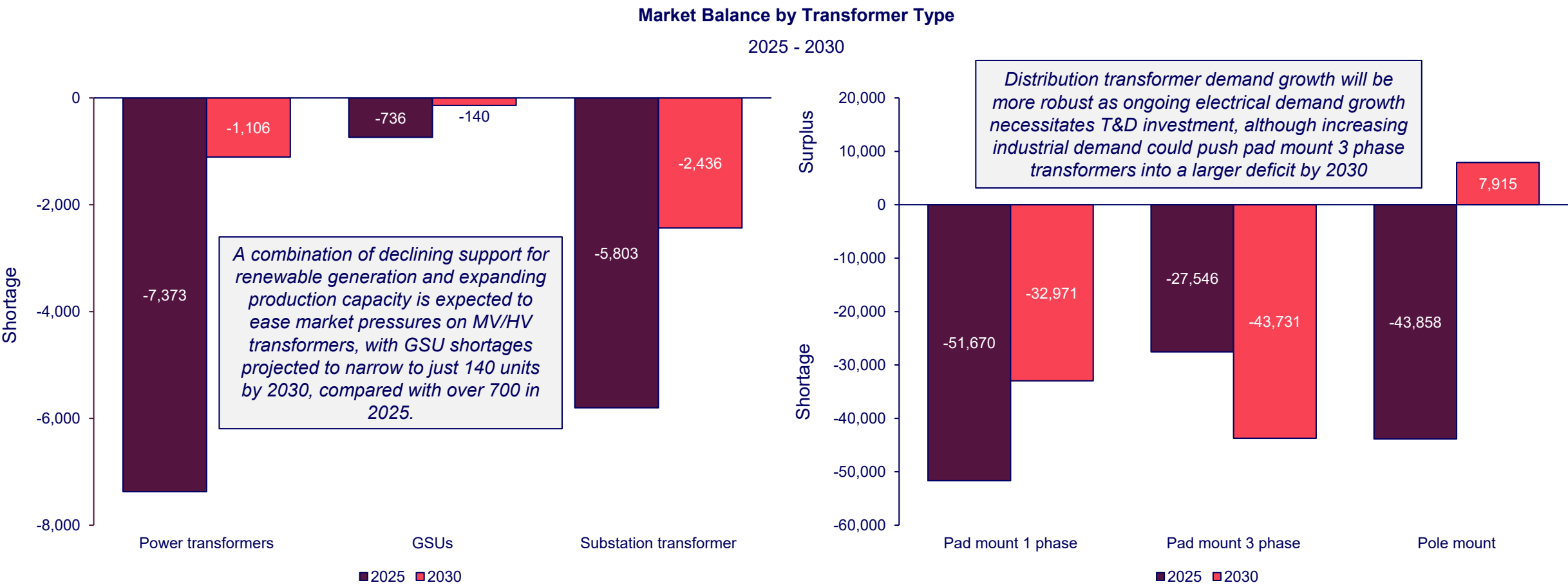
## Market Risks:

- Electrical equipment of all types, from circuit breakers and switchgear to insulators, have seen significant price pressure over the past 4 years as investment in energy intensive industries continues to ramp up.
- Over \$2.6B of investment has been announced to expand capacity of key electrical equipment, with wire capacity being the largest driver with almost \$1.7B worth of investment announced over the past couple of years.
- Capacity outside of the US, Mexico, and Canada (assuming USMCA compliant) is at risk due to the new import duties as it will make the costs less competitive.



# Transformer market deficit to persist although some improvements will emerge

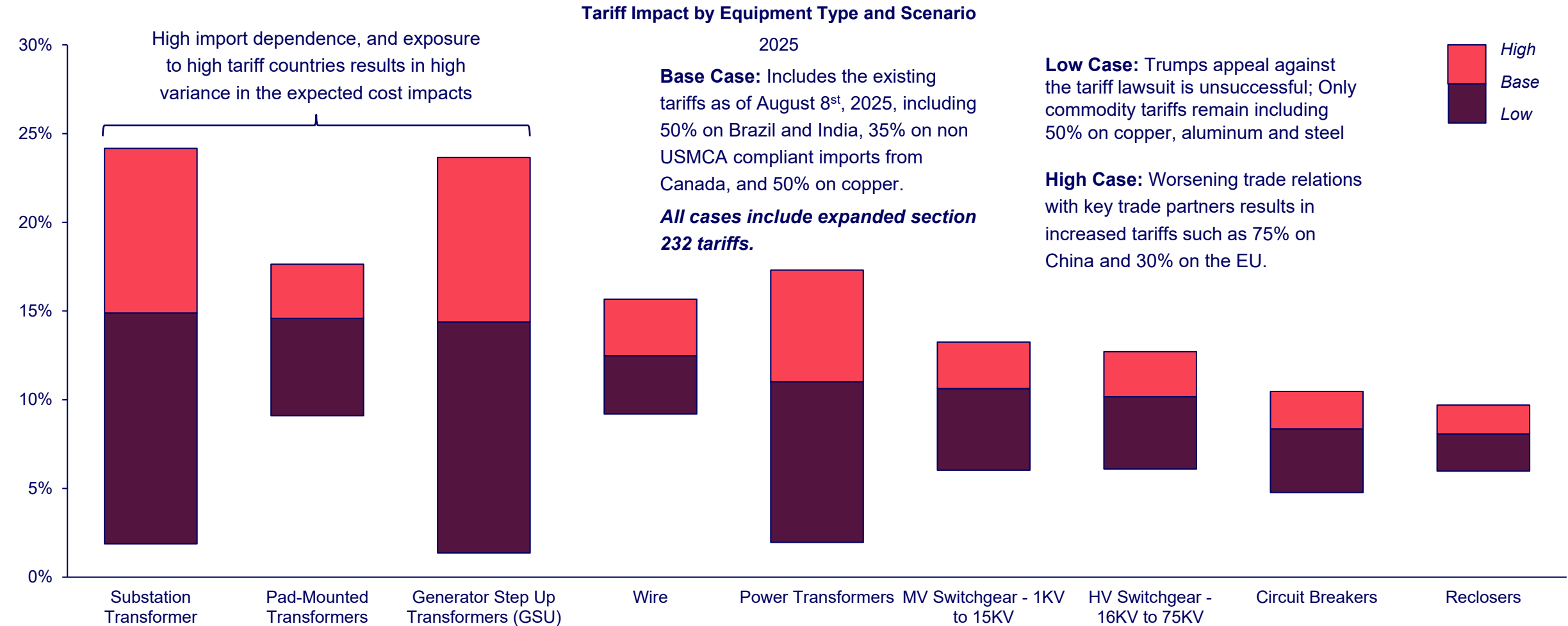
Demand associated with generation assets will ease, while T&D investment will continue to spur demand





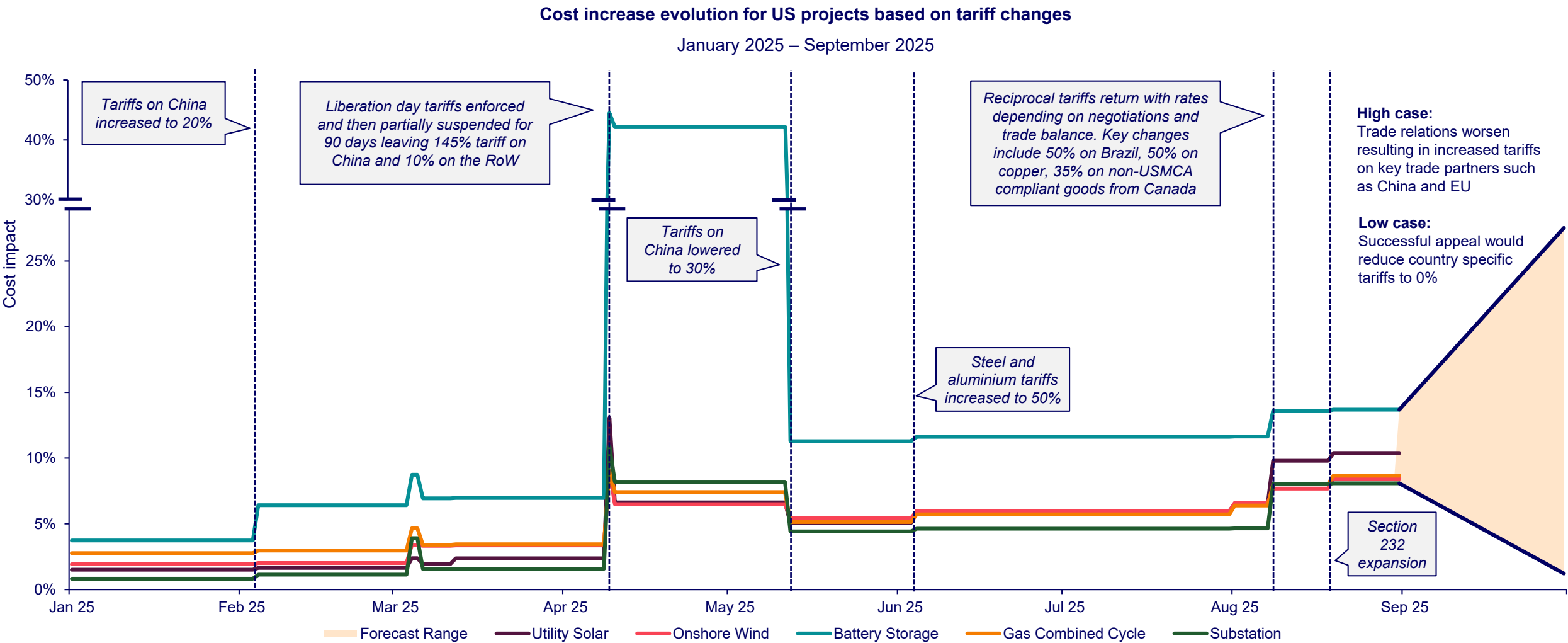
# Tariff impact remains uncertain amid evolving trade policy

Based on our tariff outlook, equipment cost impacts could range from just 1% to upwards of 20%.



# Evolving trade policies are resulting in a rollercoaster for project planning

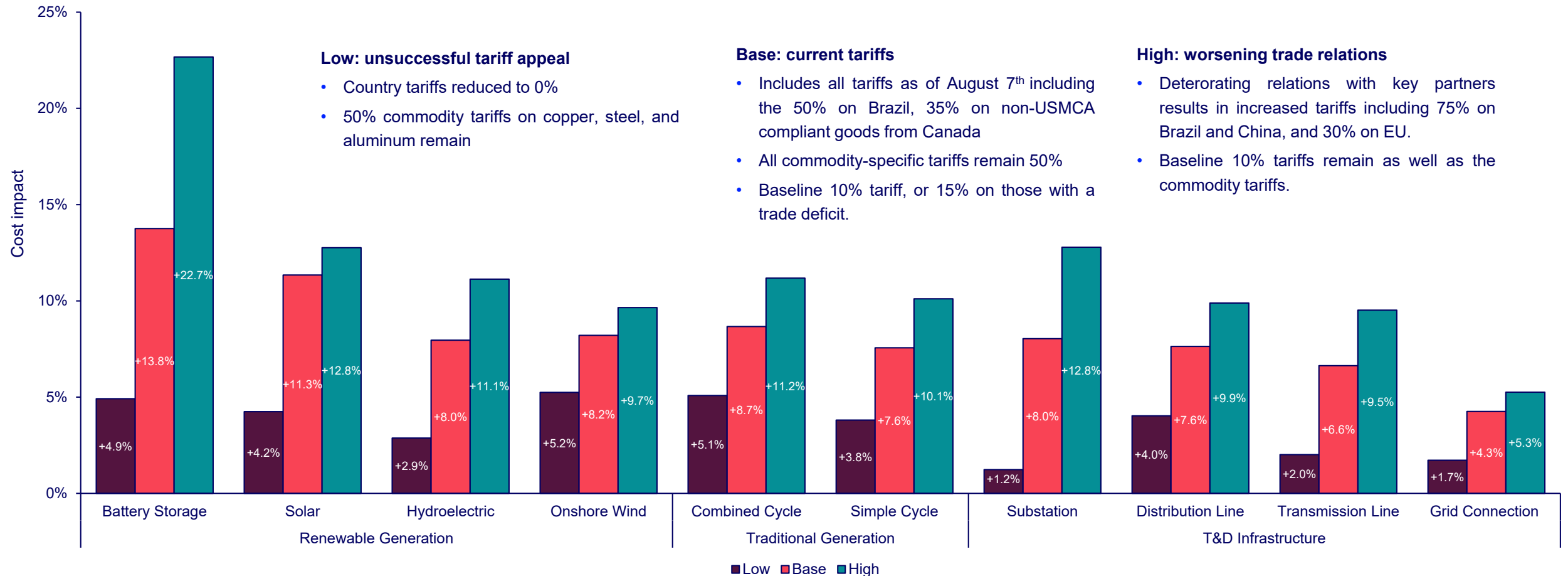
US projects across the board will experience price increases of different magnitudes due to new tariffs



# New tariffs represent another setback for utility project costs

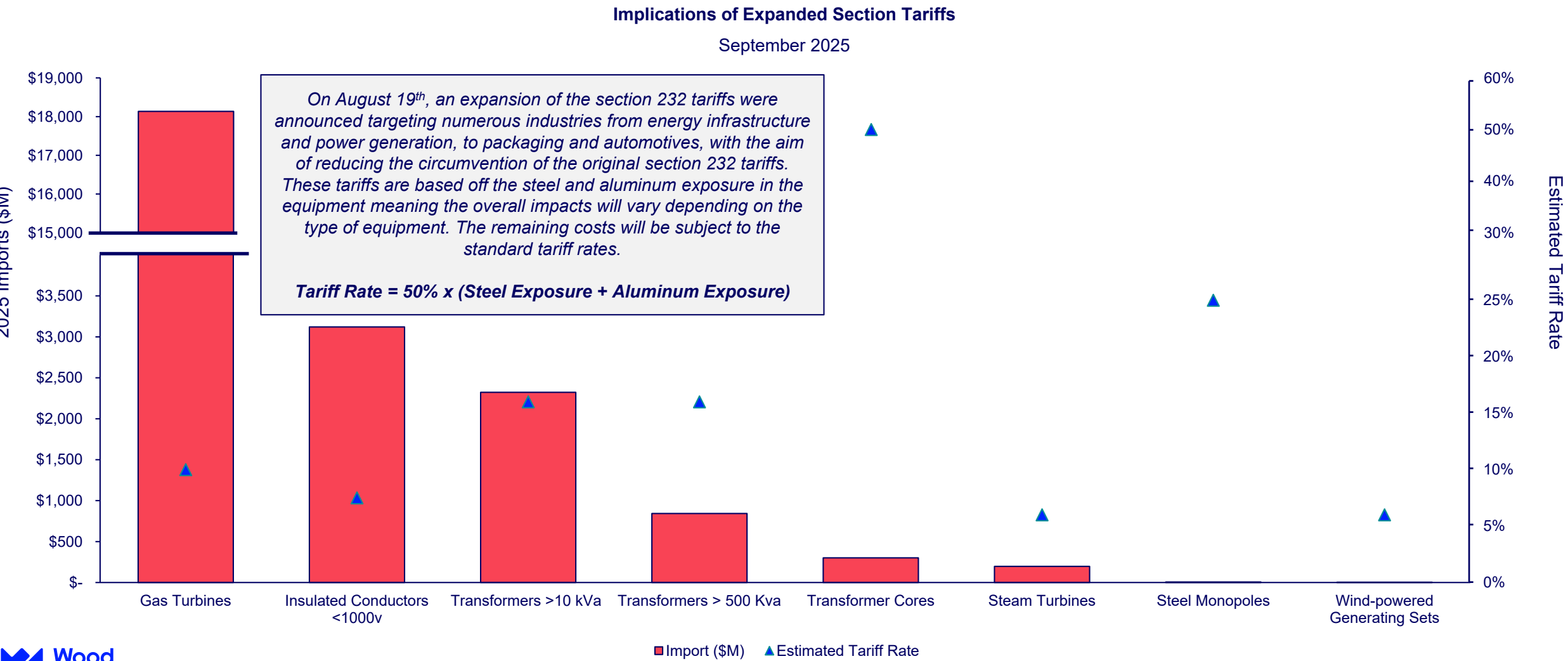
Increased tariffs on key trade partners like Canada, Brazil and the EU with further inflate equipment costs

## Tariff impacts by asset and scenario



# Section 232 Tariffs Expanded to Capture Energy Infrastructure

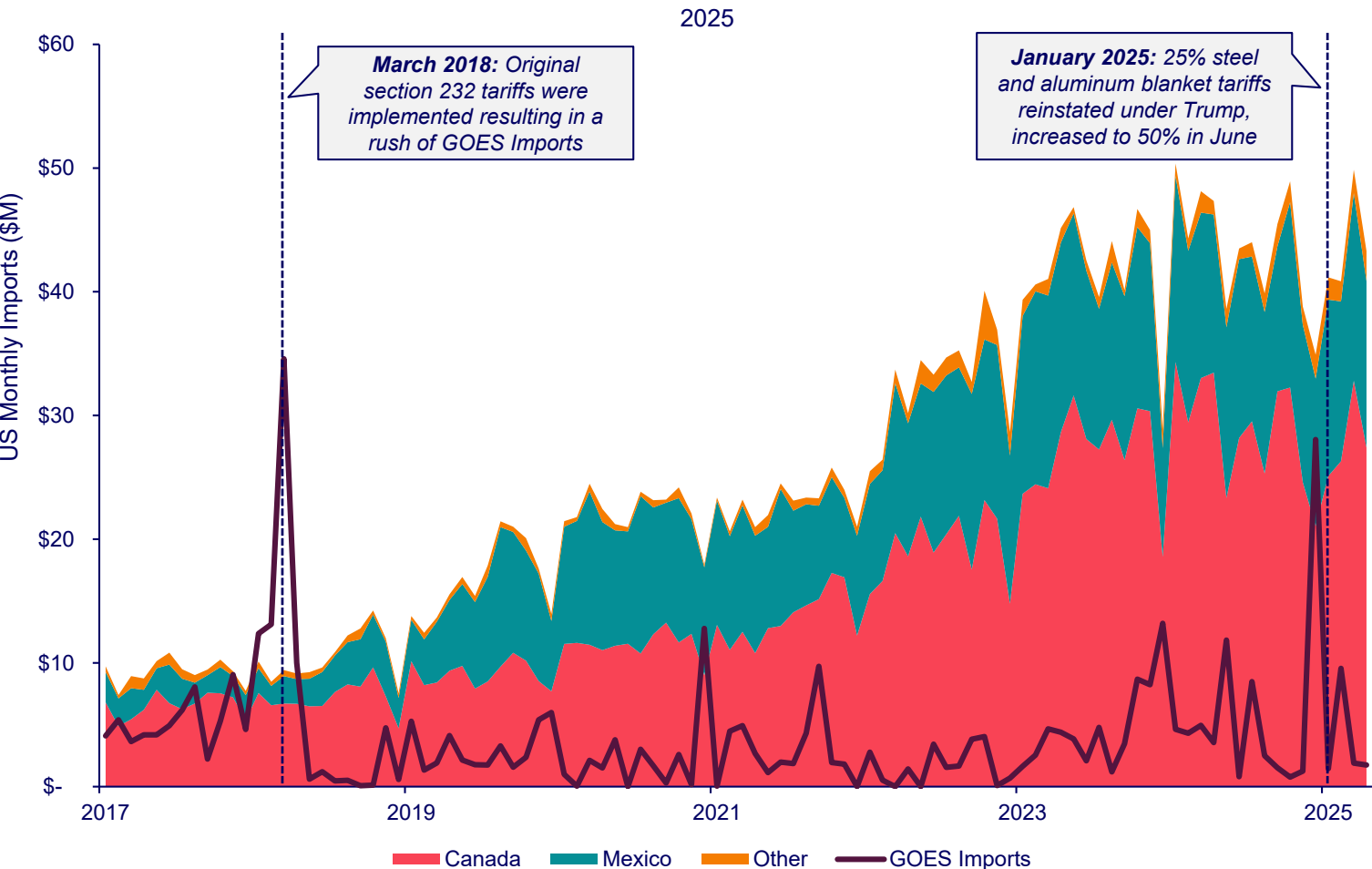
Section 232 tariffs now include upwards of 400 additional HS codes, further compounding tariff implications



# Tariff impacts on transformer costs can be mitigated by importing transformer cores

Imports of finished cores well exceed that of electrical steel due to section 232 tariffs

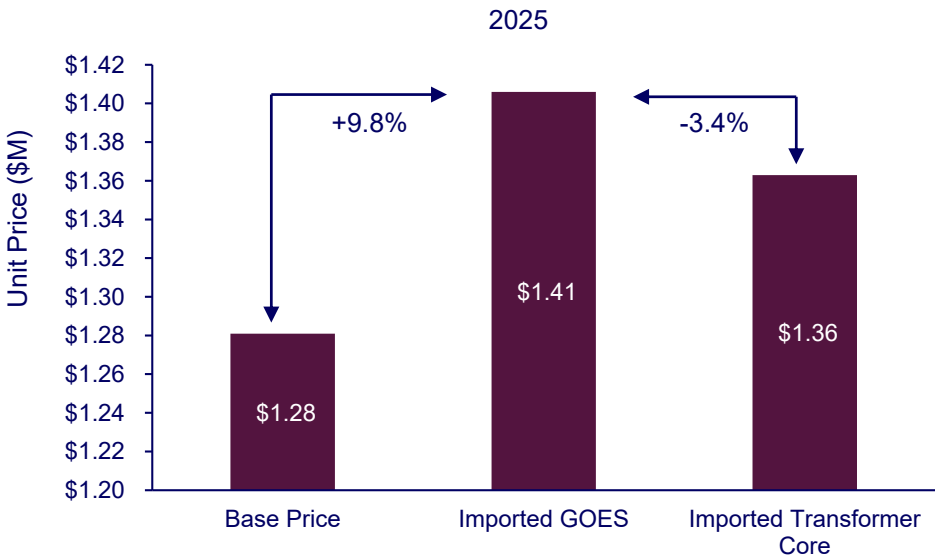
Transformer Core Imports by Country



**Commentary:**

- Since the implementation of the section 232 tariffs under Trump in 2018, GOES imports to the US have tumbled despite limited domestic supply as OEMs import the finished transformer cores from Mexico and Canada to avoid paying the 25% import duties.
- With the new 50% tariffs on steel imports, this trend is likely to be exacerbated further as transformer cores are exempt from the Canadian and Mexican tariffs under USMCA compliance.
- Cost impact of tariffs falls to just 2.4% (versus 5.9%) using imported transformer cores.

Power Transformer Cost Impacts



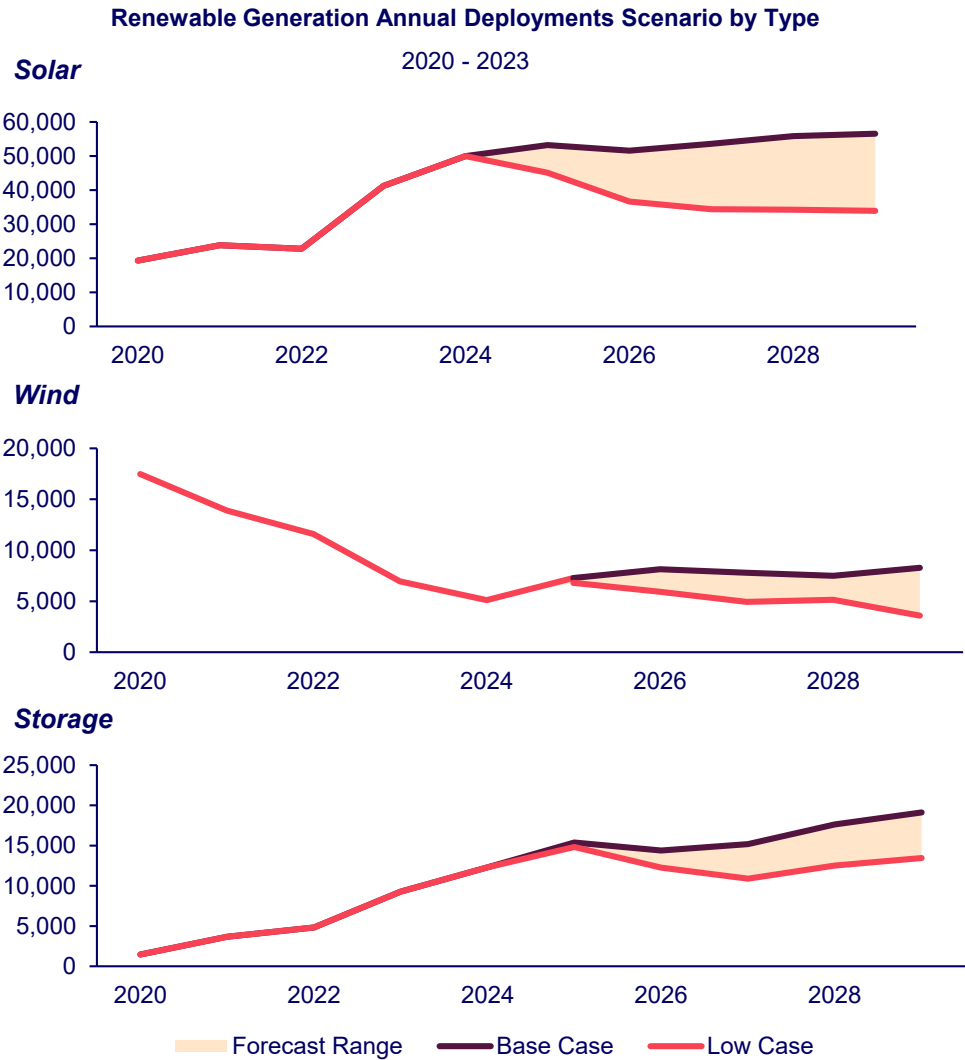
**Specifications modeled:** 20 MVA step up power transformer (Produced in the USA)

**Tariffs:** Current conditions as of August 8th including 50% on copper imports and 50% on India

# New budget reconciliation bill further clouds US renewable outlook

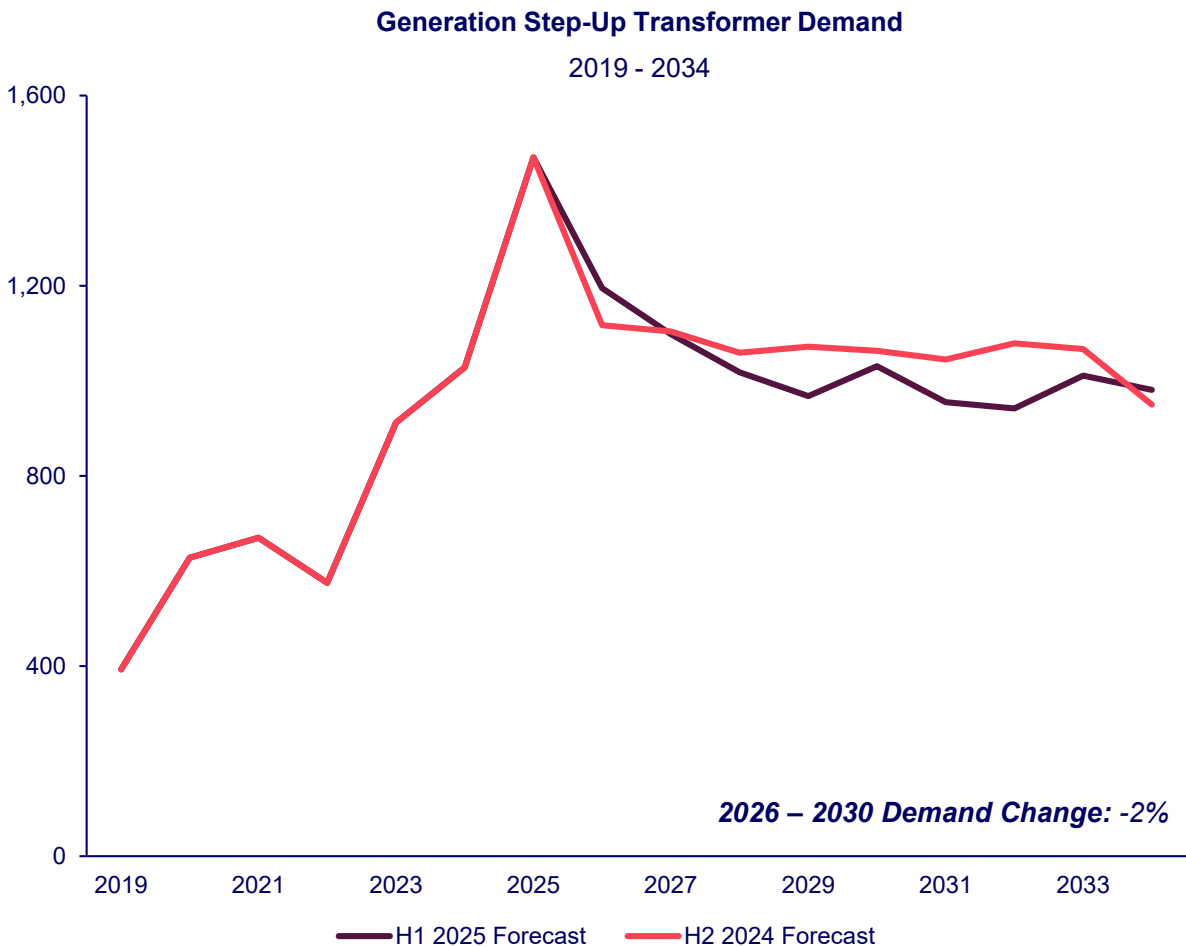
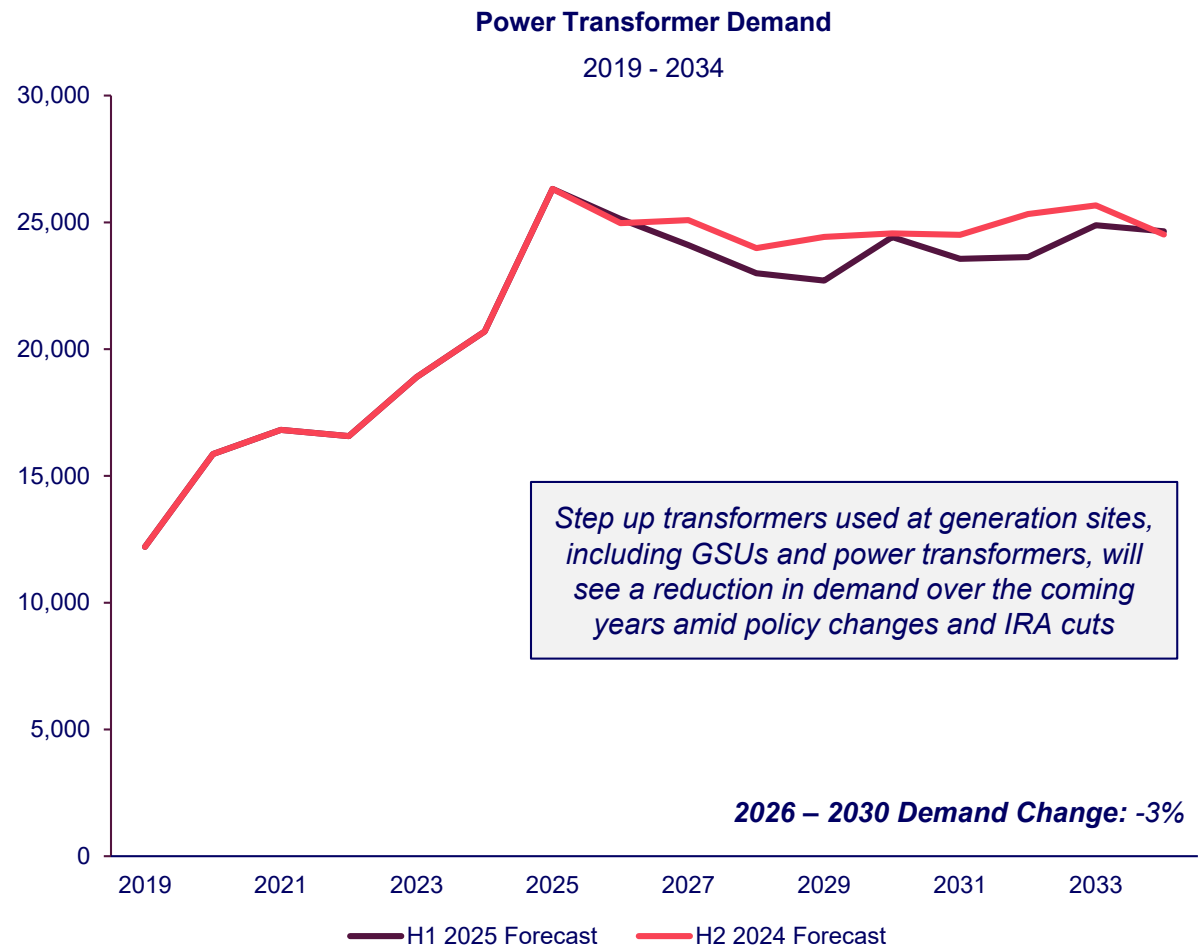
A phase out of IRA tax credits and a variety of other changes will reduce the long-term renewable outlook

Budget Bill Element	Implications for Renewable Energy
ITC/PTC phaseout	To be phased out by year end 2027; hinders solar, wind, storage growth. projects beginning construction within 12 months of enactment (by July 2026) remain eligible under prior rules
Section 25D elimination	Ends residential solar/storage credits by year end 2025; raises costs for homeowners, slows adoption in residential clean energy markets
Stricter FEOC restrictions	Addition of strict "foreign entity of concern" (FEOC) provisions to the ITC, PTC and manufacturing credits, restricting the use of Chinese equipment and underlying materials sourced from China
Wind component credit termination	Terminates manufacturing credits by year end 2027. Negatively impacts wind supply chain and project pipeline
EV tax credit elimination	Repeals EV purchase credits by 2025, resulting in a potential slowdown in EV adoption and related clean energy infrastructure
Hydrogen credit termination	Facilities starting construction after 2027 won't qualify. Threatens to derail US clean hydrogen ambitions with 95% of announced green hydrogen capacity is at risk
Nuclear credit phaseout	Expires 2031, Reducing investment incentives for nuclear power, although federal support continues
45Q carbon credit retention	CCUS remains largely unaffected, emerging as a relative winner in the proposal



# Reduced policy support for renewables will push equipment demand lower

Despite the weakening outlook for renewables, demand will remain well above pre-pandemic levels





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Commentary & analysis on the geopolitical & macroeconomic impacts on the Power & Renewables industry with an emphasis on supply chain risks & opportunities

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On hot topics as they occur (e.g. tariffs)

## Analysis Tools

### Tariff Cost Impacts

Quantify the cost impact of any scenario for 10+ Power & Renewable asset types

### Equipment Supply & Demand

For 10+ critical electrical equipment items in 35+ countries forecasted out to 2034

## Data Dashboard

### Industry Price Benchmarks

For hundreds of detailed specifications covering critical equipment & service items

### Industry Lead Time Benchmarks

For 9 critical electrical equipment categories including transformers & circuit breakers

### 5-yr Forecasted Cost Trends

For critical equipment & service categories with granular input cost breakdowns

### Dollar-based Time Series

For 8,000+ input costs across labor, metals, chemicals, manufacturing etc.

### Location, Risk, & Diversity Data

For tens of thousands of equipment and service vendors across the world

### Use it to:



Validate proposed pricing to uncover cost-saving opportunities in negotiations and obtain fair market rates



Improve project planning by identifying bottlenecks due to long lead times and expected supply constraints



Quantify your exposure to volatility in commodity & labor markets with monthly-updated forecast data



Understand the industry impacts of changing policy decisions and geopolitical tensions as they occur



Improve budgeting accuracy with cost-trend forecasts and expected cost increases due to tariffs



Qualify vendors’ risk profiles and identify new vendors to de-risk and expand your source of supply



Identify forecasted electrical equipment supply imbalances and how OEM’s are investing in new production capacity



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